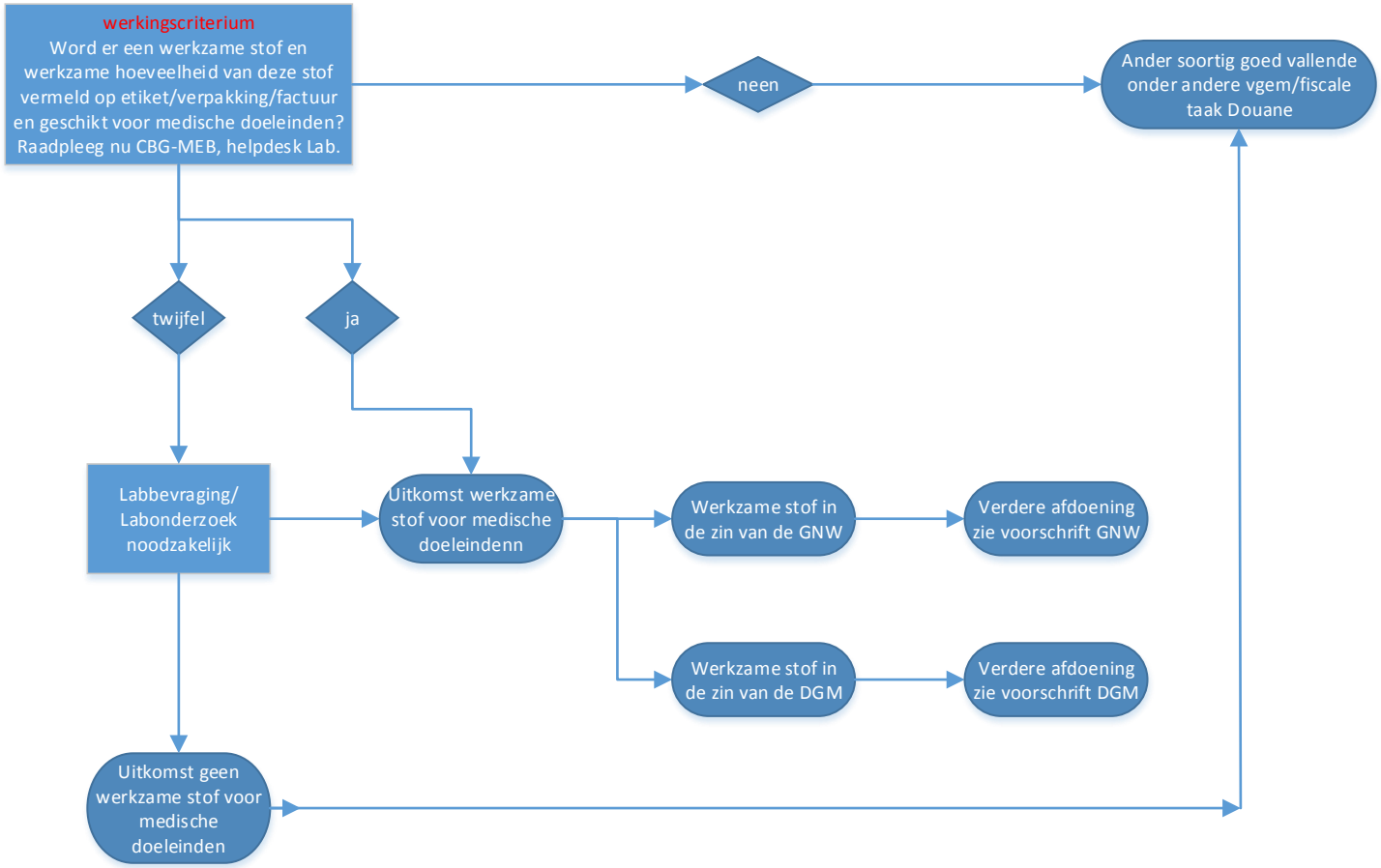Stappenplan vaststelling werkzame stoffen